School Finance Basics

Presented for the Alaska Association of School Boards by Amy Lujan, Associate Executive Director Alaska Association of School Business Officials (ALASBO) February 26, 2019

About ALASBO

- Our mission: To promote the highest standards in school business practices
- 180 members from K-12 business offices
- 47th Annual Conference to be held December
 7-11, 2019 in Anchorage
- Training and networking all year
- Affiliate of ASBO International and associate of the AK Council of School Administrators (ACSA)
- www.alasbo.org

About Amy Lujan

- Twenty-four+ years in school business
 - Six years as business manager of Kuspuk
 School District, an REAA in western Alaska
 - One year with North Slope Borough SD
 - Seven years as business manager of Nome
 Public Schools, a municipal district
 - 10 years with ALASBO
 - Exec Director Melody Douglas: alasbo@gci.net

Presentation Outline

- Critical school finance functions
- Interaction with your district business office
- State funding basics
- Other funding sources
- Expenditures
- Budgeting basics
- Audit
- Questions?

Critical School Finance/Business Office Functions

- Policy Manual Section 3000 Business & Non-Instructional Operations
 - Budgeting
 - Income (revenue)
 - Expenditures (purchasing, including contracts)
 - Management of assets (inventory, audits)
- Policy Manual Section 4000 Personnel
 - Compensation and benefits (payroll!)

Additional Business Office Functions

- Policy Manual Section 3000 Business & Non-Instructional Operations
 - Maintenance, risk management, pupil transportation, food service
- Policy Manual Section 4000 Personnel
 - Recruiting, conditions of employment, negotiations
- Policy Manual Section 5000 Students
 - Student records
- Policy Manual Section 7000 New Construction
 - Planning, funding

Interaction with your District Business Office

- Review the organizational chart, as it relates to your policy manual
- Request additional info through Superintendent
 - Request and review procedures manuals, negotiated agreements, chart of accounts
 - Note: Chart of Accounts revised in 2018 through collaboration between ALASBO and DEED; approved by State Board
 - Request additional sessions to review critical documents
 - Monthly financial reports
 - Budgets
 - Audit reports

State Funding Basics

- It's complicated! \$\$/student too simplistic
- Variations in district and school types
- Eligibility for Impact Aid federal funding
- Politics
- Last formula re-write in 2000; tweaks since
- Joint Legislative Education Funding Task
 Force implemented FY09-FY12
- APA Funding Program Review July 2015

State Foundation Formula

- Terms to know
 - 20-day October count enrollment, not attendance
 - OASIS state data collection system
 - Base student allocation (BSA)
 - District Cost Factor
 - Special needs and career & tech ed (CTE) factors
 - Intensives and correspondence funding
 - Quality Schools grant
 - Impact aid deduction
 - Local contribution required and "to the cap"
 - School size adjustment
 - Hold harmless
- Detailed overview: https://education.alaska.gov/SchoolFinance/pdf/FundingOverview2018.pdf

Other Funding Sources

- Federal
 - Title grants (NCLB/ESSA) state EED administers
 - Impact Aid
 - Secure Rural Schools (SCRSA) timber
 - Direct grants Indian Ed, competitive grants
- Other Agencies state, private

Expenditures

- School districts spend 70-90% of their operating budgets on wages and benefits
- Purchasing procedures critical for non-payroll expenditures
- 70% expenditure on instruction state requirement removed for during 2016 session
- Special revenue funds vs. operating (general) fund
 - Mandated by state chart of accounts
 - Food service, pupil transportation, student activities and all grants are accounted for in special revenue funds

Budgeting Basics

- Focus on operating (general fund) budget
- Board policy outlines timelines and public involvement
- General fund budget due to state in July
- Detailed budgeting is a "best guess" project
- Typically several revisions during the year
 - Student count (Oct); duplicates resolved (Feb)
 - Insurance, utilities rates
 - Personnel costs
 - Other unanticipated revenues and expenses

Audit

- Annual financial audit for June 30 year-end
 - Prepared during the mid-late summer
 - Board review in the fall
 - EED review in November/December
 - GASB's to implement; 10% fund balance limit
- Program audits food service, e-rate, impact aid, special ed, IRS
- Questions to ask
 - Did the auditor issue a favorable opinion?
 - Are there recommendations for improvement, and how are these being addressed?